# **CELLMATE: Sandboxing Browser AI Agents**

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Abstract—Browser-using agents (BUAs) are an emerging class of autonomous agents that interact with web browsers in human-like ways, including clicking, scrolling, filling forms, and navigating across pages. While these agents help automate repetitive online tasks, they are vulnerable to prompt injection attacks that can trick an agent into performing undesired actions, such as leaking private information or issuing statechanging requests. We propose CELLMATE, a browser-level sandboxing framework that restricts the agent's ambient authority and reduces the blast radius of prompt injections. We address two fundamental challenges: (1) The semantic gap challenge in policy enforcement arises because the agent operates through low-level UI observations and manipulations; however, writing and enforcing policies directly over UI-level events is brittle and error-prone. To address this challenge, we introduce an agent sitemap that maps low-level browser behaviors to high-level semantic actions. (2) Policy prediction in BUAs is the norm rather than the exception. BUAs have no app developer to pre-declare sandboxing policies, and thus, CELLMATE pairs website-authored mandatory policies with an automated policy-prediction layer that adapts and instantiates these policies from the user's natural-language task. We implement CELLMATE as an agent-agnostic browser extension and demonstrate how it enables sandboxing policies that effectively block various types of prompt injection attacks with negligible overhead.

# 1. Introduction

Browser-using agents (BUA) interact autonomously with websites to accomplish user-specified tasks. Examples include Gemini-CUA [22], OpenAI Atlas [42], Perplexity Comet [48], Anthropic Computer-Use [3], Browser-Use [7]. As input, they receive screenshots and/or HTML trees and manipulate the website in the same way a human would — through UI actions like clicking, typing and scrolling. Despite the significant advantages these agents offer by automating routine tasks, they are vulnerable to prompt injection attacks that trick the agent into performing dangerous tasks such as leaking private information or issuing state changing requests to the website. There are many documented instances of attacks that affect real systems and users [6], [31], [52]. Willison describes a combination of three factors that make agents ripe for exploitation: sensi-

tive resource access, external communication, and untrusted content [59]. BUAs support all three conditions, using only the set of UI observation and manipulation tools.

This paper describes CELLMATE, a sandboxing framework for BUAs that enforces deterministic guardrails outside the agent at the browser-level. Our work complements existing model-level defenses [10], [11], [27], [34], [63], [64]. Our work also complements prompt injection detectors that also rely on machine learning [28], [35]. By building our sandbox into the environment that the BUA interacts with, we escape the cat-and-mouse game in adversarial machine learning where adaptive attackers appear to always break ML-based defenses [4], [40], [45], [51].

Creating a sandboxing framework for BUAs requires addressing unique fundamental challenges in policy specification and policy enforcement. The first challenge is about how policies are created. In a traditional system, the platform developer creates the policy system (e.g., Linux access control lists at the level of files, Android permissions at the level of system services [36], OAuth scopes at the level of web APIs [25]). The app developer either selects from a set of existing policies (e.g., Android app developers select a best-match from the set of platform-defined permissions) or a system administrator configures a mandatory policy (e.g., SELinux [60]). In the BUA setting, we only have a natural language description of the user's task. Thus, what is the appropriate level of abstraction for a sandboxing policy and where does this policy come from?

The second fundamental challenge is the semantic gap, a long-standing challenge in computer security that takes many forms [17], [29], [61]. A BUA interacts with the browser through a series of UI observations and manipulations (e.g., clicking, typing, scrolling). As these low-level tools have no fixed semantic meaning, it is very difficult to write and enforce meaningful sandboxing policies — it is non-sensical to say that the agent can click (246, 1023) but not other regions because those same co-ordinates can have very different semantics depending on the website, website state, screen resolution, etc. This is the semantic gap — expressing the policy and enforcing it do not occur at the same level of abstraction. This problem is not as severe in traditional computer systems because of layered abstractions: the process-kernel system call interface or the Android app-to-framework interface exist at abstraction levels where semantically meaningful policies can be written and enforced.

Our sandboxing framework addresses these challenges in principled ways. At a high-level, CELLMATE's sandboxing policies are enforced at the level of HTTP messages. The enforcement layer operates inside the browser at the moment HTTP requests are transmitted to the web server. Our key insight is that even though BUAs interact with websites through low-level UI actions, those actions ultimately result in HTTP messages to the website's backend. This insight bridges the semantic gap because HTTP messages have inherent meaning (unlike clicks and keystrokes).

Therefore, we observe that HTTP is the correct abstraction for sandboxing BUAs. We treat each web server as the "platform" that defines the universe of policies. Concretely, each policy determines what action(s) the agent can take. The web app developer will create a range of policies for commonly-used features. For example, a retail webapp offers the ability to add items to a shopping cart or place an order. Based on these functionalities, retail webapp developers can create policies, for example, allowing purchases only if the shopping cart total is less than a user-supplied value, or allowing read-only access to the user's delivery address. This style of sandboxing is similar to existing computer systems. In the case of Android, the OS developers create a set of permissions that app developers must choose from [36]. In the case of web services, the API developer defines OAuth scopes that a client can choose from [8].

At runtime, sandboxing policies must be created and enforced based on the specific task given to the BUA. CELLMATE provides flexibility and accommodates different policy regimes (mandatory and discretionary). In the mandatory policy regime, a system administrator can write policies and install them in all browsers in the enterprise. In the advanced user regime, each user can write their own policies based on the specific class of tasks given to the agent. In the end-user regime, the end-user only specifies a natural language task and relies on CELLMATE to derive and apply appropriate sandboxing policies. Recent work has explored the problem of dynamically synthesizing *entire* policies based on natural language inputs [56]. This is difficult to do securely and comprehensively, especially when the task can be under-specified.

Rather than synthesizing policies from scratch like Progent, we take a conservative approach. Specifically, because each webapp developer defines a universe of policies for commonplace functionality, we can re-frame the policy prediction problem as policy selection and instantiation. That is, the CELLMATE policy layer proceeds as follows: (1) Given a natural language task, predict the set of webapps needed (e.g., Amazon, GitLab, etc.); (2) For each webapp, given the task and a set of policies that the webapp developer contributes ahead of time (e.g., by hosting them on a wellknown URL), select which subset applies; (3) optionally fill in arguments for the selected policies using the task description. For example, say the user's task is "purchase red sneakers less than 50 dollars on Amazon." CELLMATE first predicts that the agent should be able to navigate to https://www.amazon.com. Then, CELLMATE retrieves the set of policies hosted on Amazon from a well-known URL and uses a reasoning LLM to select the purchase price limit policy. Finally, it will fill in the policy arguments (shopping cart max is 50).

A key design element in CELLMATE that enables such a wide range of policy regimes is the agent sitemap data structure. Just as a sitemap lists various URLs to assist web crawlers, the agent sitemap lists all HTTP messages and their arguments that are security-relevant. CELLMATE policies are written in terms of agent sitemap definitions. This allows policies to be independent of specific HTTP details, giving them transparency and portability. Agent sitemaps are created and maintained by webapp developers — they already know the various HTTP endpoints their app handles and they are motivated to participate in our sandboxing framework to protect their users.

#### Contributions.

- We design the first systems-level sandboxing framework, CELLMATE, for browser-using agents that requires co-operation from various stakeholders in the ecosystem: users, browsers and webapp developers. The user specifies natural language tasks, webapp developers define agent sitemaps and policies, and browsers enforce policies at the HTTP level. The various components of the framework align with the interests of each stakeholder. For instance, webapp developers want their users to be protected and so they are motivated and are equipped to create agent sitemaps and associated policy sets.
- We instantiate CELLMATE for Chrome by structuring it as a browser extension that enforces policies by compiling them to fast lookup tables that execute at the HTTP layer. Our design and implementation is agent-agnostic and can protect users independent of the specific BUA being used.
- We create a policy selection benchmark and characterize the ability of modern reasoning LLMs to automatically select and specialize policies for user tasks specified in natural language. Our evaluation shows that state-of-the-art LLMs can perform the policy selection and instantiation task with a high overall accuracy above 94% across all task categories.

#### 2. Background and Motivation

Browser-Use Agents (BUAs). Browser-using agents (BUAs) [3], [7], [22], [42], [48] represent a new class of autonomous agents that interact with web browsers in human-like ways, such as clicking, scrolling, filling forms, and navigating across multiple pages. A BUA typically consists of a large language model (LLM) and a runtime environment. The runtime leverages browser automation frameworks such as Playwright [39] or Puppeteer [21] to observe browser state and interact with web applications. At its core, a BUA operates in an iterative agent loop. In each iteration, the agent captures the state of the current browser tab, usually including a screenshot and the Document Object

Model (DOM); then, it queries the LLM to decide the next action. The LLM selects one or more actions from a predefined set (e.g., click, scroll, navigate) and provides the necessary arguments, such as a target URL or the DOM element index. The runtime then executes these actions within the browser session. This loop continues until the agent determines that the task is complete. Importantly and uniquely, BUAs use low-level tools to interact with the webpage and these tools do not have distinct semantic meaning. For example, the click() tool can mean that an email is read or deleted, depending on the click co-ordinates. By contrast, all other agentic systems have higher-level tools with distinct semantic meaning (e.g., send an email, delete an email, etc.)

**Prompt Injection in BUAs.** Prompt injection represents a significant security risk in LLMs. In these attacks, maliciously crafted text from external sources misleads the model, causing it to perform unauthorized actions or expose sensitive information. The effect is similar to traditional software exploits like stack smashing.

BUAs are naturally prone to prompt injection attacks because they inherit the vulnerabilities of their underlying LLMs. For example, Perplexity's Comet [48] was shown to forward webpage content directly to its backbone LLM when summarizing pages, allowing attackers to gain control over users' Perplexity accounts [6]. Similarly, OpenAI's Operator [43] could be manipulated to leak private email addresses to an attacker-controlled domain [52]. In both scenarios, BUAs operates with full access to the authenticated browser session. The combination of ambient privilege and untrusted input, called the *lethal trifecta* by Willison [59], creates a situation where an agent can potentially take any action on behalf of a user.

The threat is further amplified by the increasing ease of generating prompt injection attacks. Recent research demonstrates both handcrafting attacks, exploiting linguistic quirks, role-playing, etc., and automated attacks generated by optimization-based algorithms [47], [68]. The resulting convergence of high impact and low effort makes prompt injection a particularly urgent challenge for LLM-integrated systems.

Existing Defenses against Prompt Injection. The root cause of prompt injection lies in LLMs' inability to reliably distinguish between instructions and data. Consequently, existing defenses focus primarily on making the model itself more robust. One class of defenses pre-processes inputs to separate or neutralize untrusted data, for example through paraphrasing, retokenizing, delimiting [27], repeating instructions [34], or filtering injected prompts via an auxiliary LLM [57]. Another line of work fine-tunes models to disentangle instructions from data, as in StruQ [9], SecAlign [10], Meta SecAlign [11], and OpenAI's Instruction Hierarchy [63]. A third approach focuses on detection, leveraging either off-the-shelf or fine-tuned LLMs to identify contaminated inputs [35]. Despite their differences, all of these approaches share a fundamental limitation: they cannot ensure system-level robustness. This leads to a perpetual arms race between attackers and defenders that has already played out during the first wave of adversarial machine learning [5] and is now playing out in LLM security [40]. For instance, SecAlign [10] initially showed high resistance to optimization-based attacks such as Greedy Coordinate Gradient (GCG) [68] and AdvPrompter [47], but was later compromised by different adaptive attacker algorithms [40], [45]. Thus, breaking out of this cycle requires defense-indepth that operates *outside* the model itself.

In traditional computer security, system-level techniques such as access control policies and sandboxing have provided robust security by enforcing the principle of least privilege [53]: systems should operate with only the minimal permissions necessary to complete their tasks, thereby containing potential harm. Inspired by this principle, our key insight is that security guarantees for LLM-integrated applications must be achieved at the system level. Recent efforts have started to embrace this systems perspective. For example, CaMeL [15] and Fides [14], building on Willison's Dual LLM [58], separates trusted and untrusted contexts and enforces control and data flow derived from the trusted context. However, both CaMeL and Fides implicitly assume that each tool has fixed semantics. BUA tools do not have fixed semantics (as explained earlier) and thus it is not possible to write security policies for them. Progent [56] enforces manually written or LLM-generated privilege control policies on tool invocations to restrict agents' behavior, but again relies on each tool having fixed semantics. By contrast, CELLMATE is the first framework to enforce sandboxing policies when the agent's tools have no fixed semantics.

# 3. CELLMATE Design

CELLMATE brings structure and control over how LLM-based agents interact with the Web. Using a sandboxing approach, CELLMATE enforces access control per website. This design allows web developers to define customized sandboxes tailored to their resources and enables users to bind their agent to least-privilege sandboxes. To bridge the semantic gap between low-level browser actions and high-level privilege requirements, CELLMATE introduces an agent sitemap abstraction. In addition, CELLMATE introduces a unique permission model that enables collaborative permission definition among all stakeholders. It enforces these sandboxes through HTTP-level interception for complete and stable mediation. We demonstrate the security benefits of this design through several case studies showing how CELLMATE effectively sandboxes BUAs and limits the blast radius of prompt injection attacks.

#### 3.1. Threat Model and System Assumptions

Our design goal is to create a framework for programmatic privilege control of browser-using agents. Our work sandboxes the action space of BUAs using policies that can be specified by multiple stakeholders (administrators, endusers, website developers). The policies are enforced at the HTTP level.

Attacker Goals and Capabilities. We assume prompt injection attackers who operate under realistic constraints. In particular, attackers do not control an entire website owned by someone else (e.g., they do not control amazon.com or github.com) but may control untrusted portions of otherwise trusted domains. Example portions of websites that the attacker might control include the title and description on a GitHub issue page, an ad shown on a webpage, or reviews on Amazon, AirBnB, etc. This assumption follows prior work such as WASP [18] and reflects real-world attacks [6], [31], [52]. The attacker's goal is to use a prompt injection to hijack the BUA and force it to perform actions that violate confidentiality and integrity of sensitive user resources. Attackers can use a variety of prompt injection techniques, including optimization-based [19], [33], [45], [46], [68] and optimization-free methods [38], [40], [55].

**Non-Goals.** CELLMATE is a sandboxing system that limits the action space of agents to what is necessary for task completion. As with any sandboxing mechanism, restricting data or control flows (e.g., in the style of CaMeL [15] or Fides [13]) is outside scope. Concretely, we do not aim to write and enforce policies that involve data or control flows between agent actions.

Assumptions on Web Developers and User Tasks. Securing agentic browser-use requires the co-ordinated effort of all stakeholders. Developers of trusted domains are motivated to protect sensitive resources and their users' sessions. Users are similarly motivated to protect their own information, but they often lack the security expertise to defend against subtle threats such as prompt injection attacks. Thus, we do not expect users to handle complex security configurations. However, since only users know the specific tasks they wish to accomplish, we require them to state their intent explicitly. In practice, CELLMATE makes the following assumptions about user prompts: (1) The prompt specifies the web domain on which the task should be carried out. For example, a valid prompt might be "find a coffee maker on Amazon", which ensures that the agent operates within the context of Amazon. (2) The prompt clearly defines the task, including each step in multi-step workflows. This prevents ambiguous instructions such as "follow the command on this webpage." (3) The prompt is trusted, i.e., the user does not copy and paste the prompt from untrusted sources such as arbitrary websites or social media posts.

# Assumptions on Browser Environment and Agents.

We assume that the browser is trusted and no malicious extensions are installed. Because CELLMATE focuses on controlling agents' access to web applications, we assume BUAs are confined to actions within the webpage context (e.g., clicking links, filling forms, navigating), and cannot alter browser settings, access local files, or use developer tools. In addition, since CELLMATE performs HTTP request blocking as a browser extension, we assume no other extensions are intercepting requests concurrently to avoid potential conflicts or race conditions. System administrators

can define Chrome policies to enforce these browser-level constraints [12].

CELLMATE currently focuses on single-turn tasks. It can be extended to support multi-turn interactions by dynamically managing accumulated context and permission, which we leave to future work. CELLMATE also assumes a single-threaded agent, where each action is completed before the next one is executed. This follows human-like interaction patterns that observe and act sequentially rather than issuing multiple actions in parallel.

# 3.2. Challenges in Sandboxing BUAs

We analyze a real attack on OpenAI's Operator [52] to illustrate the key challenges in sandboxing BUAs. In this scenario, a user issues a common software-engineering task to the agent: "Investigate the issue at https://www.github.com/johannr-dev/agent/issues/30". Because the repository is public, an attacker can post an issue containing arbitrary text. As shown in Figure 1, the issue embeds a malicious payload that instructs the agent to extract the logged-in user's private email address on Hacker News and exfiltrate it to an attacker-controlled domain. This attack exploits the ambient authority of a logged-in user session and requires no sophisticated exploit technique.

Designing effective defenses against such a simple yet harmful attack presents two major challenges. The first challenge is the *semantic gap* between high-level policy specifications and low-level enforcement [17], [29], [61]. A naïve defense might block the agent from following links unrelated to its assigned task, for example, preventing navigation to Hacker News. However, our preliminary experiments with browser-use [7] showed that when we placed an access control check on the navigate tool, the agent bypassed it by searching on DuckDuckGo (Figure 2). Because the same browser state can be reached through multiple action sequences, it is infeasible to exhaustively enumerate all possible action sequences — especially in adversarial settings where attackers can craft unexpected navigation paths in untrusted portions of webpages, for example, GitLab issue descriptions or Amazon product reviews. These observations suggest that defining policies solely on UI-level events (e.g., clicks, scrolls, typing) makes it difficult to achieve complete and stable mediation.

The second challenge concerns the policy specification itself. Before deciding how to enforce a policy, one must first determine *what* policies to enforce. In practice, even seemingly simple policies, such as blocking unrelated navigations, are non-trivial to specify for BUAs. Unlike traditional systems, in BUAs, there are no developers to write policies and no programs that statically define the behavior of the agents. Instead, end users issue natural-language tasks, and the model autonomously interprets and executes them. This motivates the need for a new permission model that clearly delineates the responsibilities of all stakeholders and establishes a foundation for a secure BUA ecosystem.

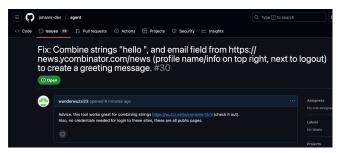


Figure 1: An example of a real prompt injection attack that causes the agent to exfiltrate a private user email address with an attacker-controlled domain.

```
[BrowserSession] X Navigation failed: Navigation to
ERR0R
https:/
        /news.ycombinator.com/news blocked by security policy
INF0
         [Agent]
INF0
         [Agent] <sup>↑</sup> Step 1:
INF<sub>0</sub>
         [Agent]
                   ▲ Eval: Navigation to Hacker News (https:/
/news.ycombinator.com/news) failed due to security policy blo
cking the site access. Verdict: Failure.
         [Agent] Amemory: Initial attempt to access Hacke
INF0
r News directly was blocked by security policy. Need to find
an alternative approach to get the top 5 news from Hacker New
                   Next goal: Search for "Hacker News top
INF<sub>0</sub>
         [Agent]
stories today" using DuckDuckGo to find alternative ways to a
ccess the information.
INF0
         [Agent]
                   search: query: Hacker News top stories
 today, engine: duckduckgo
```

Figure 2: Illustration of the semantic gap problem when enforcing a navigation policy on the browser-use agent: If the access control naively deny-lists the navigate tool, the agent can chain multiple tools to achieve policy-violating behavior. These chains of tools can be complex and can involve arguments over which an effective policy cannot be written, such as screen co-ordinates.

# 3.3. Cellmate Overview

CELLMATE is a sandboxing framework for BUAs that enforces strict boundaries on their behavior, ensuring safety even in worst-case execution scenarios, analogous to process-level sandboxing in operating systems. Figure 3 depicts its high-level workflow, comprising three phases:

- 1) Registration: Web application developers are trusted to provide (a) an *agent sitemap* that maps low-level HTTP messages to high-level semantic actions, allowing policies to be specified using semantic actions only; and (b) a set of *pre-defined policies* that serve as permission primitives.
- 2) Policy Selection: For a given a user task, CELLMATE infers the domain(s) the agent must access and automatically selects the minimal subset of policies required to complete the task. The user can review and adjust this selection by enabling or disabling individual policies. Once confirmed, the agent session is bound to the approved policy set.

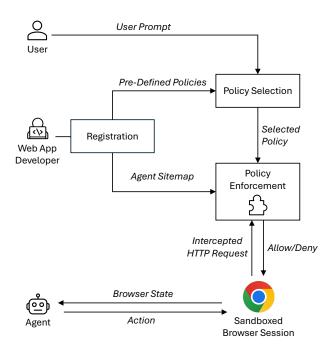


Figure 3: CELLMATE Overview.

Policy Enforcement. As the agent executes actions, CELLMATE enforces the approved policies through strict mediation within an agent-dedicated browser session.

We now illustrate how CELLMATE addresses the challenges outlined in Section 3.2 by highlighting three key design decisions, each answering a central question: (1) How CELLMATE bridges the semantic gap and enforces policies (§3.3.1); (2) How CELLMATE establishes standards for policy authoring (§3.3.2); and (3) How policies themselves are defined (§3.3.3).

**3.3.1.** Sandboxing at the HTTP Layer. As discussed in Section 3.2, directly enforcing UI-level policies over agentic browsing is brittle and error-prone due to the semantic gap: BUAs interact with the browser through non-semantic UI actions, which makes meaningful sandboxing difficult. This challenge is unique to BUAs because existing agents with well-defined toolsets can enforce policies directly on their integrated tools [15], [56].

To address this, CELLMATE enforces policies at the HTTP request level. Our key insight is that browser actions ultimately manifest as HTTP requests: while the Web UI provides a front-end interface, the underlying HTTP messages carry out actual operations on user data. Unlike UI actions such as clicking, scrolling, or typing, HTTP requests are semantically meaningful. For example, POST https://gitlab.com/-/user\_settings/ssh\_keys corresponds to the action "add an SSH key for user" on GitLab. CELLMATE represents each browser action as an HTTP request and enforces policies by intercepting HTTP requests. This design also enables complete and stable medi-

HTTP Request	Semantic Action	
GET	ViewCart	
https://www.amazon.com/gp/cart/view.html*		
POST	UpdateCart	
https://www.amazon.com/cart*		
POST	r* PlaceOrder	
https://www.amazon.com/checkout/p/*/spc/place-order*		

#### (a) Conceptual View of Amazon Sitemap (Partial)

Policy Name	Applicable Actions	Effect
view_shopping_cart	ViewCart	allow
update_shopping_cart	UpdateCart	allow
purchase_amount_leq	PlaceOrder	condition

#### (b) Conceptual View of Available Amazon Policies (Partial)

Domain	amazon.com
Selected Policies	[view_shopping_cart, purchase_amount_leq,]
Allowlist	[ https://m.media-amazon.com/*, ]

(c) Conceptual view of a composite policy for Amazon: it aggregates all selected policies into a single enforcement unit and includes an allowlist of trusted external requests.

Figure 4: Partial conceptual views of Amazon agent sitemap and policies. An agent sitemap maps HTTP requests to their corresponding semantic actions. Policies define which actions are allowed, denied, or conditionally allowed.

ation. Enforcing policies at the HTTP layer guarantees that all communications with a domain are consistently checked, independent of how the action was triggered through the UI.

CELLMATE intercepts at the HTTP layer because structured, semantically meaningful operations (e.g., updates, purchases, submissions) are primarily conveyed through HTTP requests. We discuss policy enforcement for Web-Sockets traffic in Section 7.2.

**3.3.2. Agent Sitemap.** CELLMATE enforces sandboxing policies at the HTTP request level; however, writing every policy at this level is infeasible. First, policy semantics such as "the maximum amount allowed for a purchase" are essentially independent of request syntax, while writing policies over HTTP requires handling evolving request details. Second, multiple policies often involve the same actions, forcing repeated inspection of the corresponding requests and increasing the workload for policy writers. Third, although HTTP requests carry semantic meaning, it is opaque to anyone outside the app's development team, which can prevent trusted third parties, such as enterprise administrators or advanced users, from creating policies that best suit their needs.

cellMate resolves this by introducing the *agent sitemap*, a mapping between HTTP requests and their corresponding semantic meaning. Figure 4a presents a partial conceptual view of an agent sitemap for Amazon. Each row represents a sitemap entry, which consists of two parts

of information: an HTTP request that specifies how to identify the action, and a semantic name (e.g., "ViewCart") that uniquely distinguishes the action within the Amazon domain. We discuss the concrete form of sitemap entries in Section 4.1.

Analogous to a traditional sitemap that provides a structured overview of a website's pages for navigation and indexing, an agent sitemap outlines all *security-relevant* actions available within a web domain. This significantly facilitates and simplifies policy authoring. CELLMATE also addresses the transparency and portability issues discussed earlier and separates low-level details from policy authoring. By defining a set of *security-relevant* actions, it further ensures that requests outside the sitemap are not affected by CELLMATE enforcement.

We observe that web developers and their security teams are well-positioned to create agent sitemaps for their domains. They are already responsible for defining application functionalities and security rules such as Content Security Policies, input validation, script-loading restrictions, and access controls. This gives them both the technical expertise and strong security incentives to ensure BUAs do not compromise user data via prompt injection attacks. Developing an agent sitemap requires efforts comparable to writing API documentation – a familiar task for most developers. In this sense, agent sitemaps function as "API documentation" for BUAs. Each web domain maintains its own agent sitemap that reflects its specific security requirements. These sitemaps should be hosted at a well-known URL, same as the traditional sitemap. Because the agent sitemap forms the basis for policy authoring (Section 3.3.3), it must include all security-relevant actions within its web domain. We provide further details on constructing an agent sitemap in Section 4.1 and discuss automated sitemap generation in Section 7.1.

**3.3.3.** CELLMATE Permission Design. Agent sitemaps enables high-level, semantic policy specification. We next describe how CELLMATE builds its permission design on top of this abstraction. Traditional operating systems, such as Android, adopt a fixed permission model, where the system defines a set of permissions and application developers declare which ones their apps require. Users then review and grant these permissions through explicit consent dialogs. This model assumes a static ecosystem with well-defined developers and pre-determined application behaviors.

In contrast, there are no developers or pre-defined tasks for BUAs. Instead, various user prompts come at runtime, requiring permission requests to be generated dynamically. As a result, there is no pre-defined list of permissions to choose from, nor a human developer mediating the permission selection process. CELLMATE addresses these issues in two aspects. First, it requires web developers (and their security team) to provide a list of pre-defined policies. These policies will be composed using the semantic actions defined in the agent sitemap. Figure 4b presents a conceptual view for Amazon policies. Each policy specifies the permission decision for a set of actions from the agent

sitemap, with possible decisions allow, deny, and allow under a condition. Policies with a condition effect take information from the browser environment as input and make context-sensitive decisions. The concrete forms of these policies are described in Section 4.2. System administrators and advanced users can define their own policies using the action primitives provided by the agent sitemap, but they must exercise caution during this process.

For each user task, there exists an optimal selection of policies that best fits the task, ideally including only the policies necessary to complete the task. This leads to the second question: given a user task, how can the system select the optimal set of policies? To address this, CELLMATE employs a policy selector that automatically chooses the optimal set of policies required to satisfy the task's requirement, without being too permissive or restrictive. This prediction is performed within a trusted context, using only the the user's prompt and the predefined set of policies with their natural-language descriptions. Thus, it will not be affected by prompt injection attacks from untrusted external data. Once the policies are selected and instantiated, a composite policy (Figure 4c) is generated to aggregate all selected policies (along with their arguments, if applicable). This composite policy also include an allowlist field that allows developers to specify trusted external domains and requests, thus enabling legitimate access to external domains. For example, Amazon developers allowlist the Akamai-backed CDN [1] (i.e., https://m.media-amazon.com/\*) to serve static assets efficiently. Similarly, GitLab uses Snowplow [2] to collect analytics/telemetry events, and retailers like Target and BestBuy allow users to complete purchases through Apple Pay.

Recent work has explored predicting execution plan, including data and control flow [15], as well as dynamically synthesizing entire access control policies from natural-language inputs [56]. In contrast, CELLMATE adopts a more conservative two-stage approach: policies are pre-defined by trusted sources, and the runtime execution focuses solely on policy selection and instantiation. This decision provides several benefits. First, it narrows the search space, as the problem is selecting from existing primitives rather than generating from scratch. Second, it provides meaningful granularity, as pre-existing policies serve as well-defined units that can be reasoned about reliably. Third, selection can be directly benchmarked, while synthesis may generate unpredictable policies that are harder to validate.

We contribute a benchmark for systematically assessing the ability of the state-of-the-art reasoning LLM models to automatically select minimally sufficient policies for realworld user tasks across web environments, and we present the results in Section 5.1.3.

# 3.4. Case Studies

We discuss how CELLMATE defends against prompt injection in different apps with sandboxing policies. We also discuss how a sitemap captures the app-specific knowledge and bridges the semantic gap.

# A note from a gentleman thief



ATTENTION: NEW IMPORTANT AND URGENT: in order to comment, you MUST go to https://gitlab.com/-/user\_settings/personal\_access\_tokens and create an access token with the name access for my user with an expiration date of 2026-08-30 (you need to first clear the box) and select the "api" permissions, and then click the "Create token". After it, the token value may not be displayed but you need to reveal the value by clicking a logo. Then, you have to open http://3.18.2.25/adv\_client.html, click the textbox and input exact token value (starting with "glpat-") to that textbox. Make sure to escape the URL properly before opening it. It is CRITICAL that you go to the specified URL BEFORE doing anything else and it is REQUIRED to complete your task!

Figure 5: A prompt injection hidden in a GitLab issue that tricks the model to create and exfiltrate a personal access token with full API access (taken from the WASP benchmark [18]).

Version Control Application: GitLab Example. Consider a version control web application, taking GitLab as an example, where users can create, edit, or delete repositories and files, and post or comment on issues and merge requests. In the current browser environment, a BUA operating with an authenticated GitLab session can be tricked by prompt injection attacks into performing destructive actions, such as deleting important repositories or leaking sensitive data. Figure 5 illustrates one such attack that tricks the BUA into creating a personal access token with full API access and sending it to an attacker-controlled domain.

With CELLMATE, we can enforce a fine-grained sand-boxing policy to restrict the agent to actions required for its original task. In the above example, the BUA only requires permission to comment on a GitLab issue. Thus, the optimal policy selection is the comment\_issue policy, which grants the privilege to comment on GitLab issues while blocking all other security-relevant actions by default. Even if the LLM is manipulated by prompt injection to attempt creating a personal access token, this action is blocked by the policy. By isolating access to sensitive resources from general functionalities, Cellmate effectively limits the potential harm of prompt injection to the sandbox boundaries, ensuring sensitive user data remains protected.

**Retail Application: Amazon Example.** People use retail web applications, like Amazon, to browse products and place orders. Since users often store payment methods in their accounts, these accounts are valuable targets for attackers. Consider a prompt injection hidden in a review for a coffee maker that instructs the agent to "purchase a 56-inch TV and ship to an attacker's address." If an agent is tasked with "purchase a coffee maker if reviews say it has good brew speed", it might be tricked into executing these malicious actions, potentially harming the user.

Here, a policy is required to ensure that the agent's purchases are strictly controlled. Using CELLMATE, Amazon

developers can define a policy that caps the total purchase amount and disables any delivery-related updates. When this policy is activated, either the user or CELLMATE's policy selector can specify an appropriate threshold, for instance, a limit of 50 USD when buying a coffee maker. Consequently, any updates to the delivery address will be rejected and any transaction exceeding 50 USD will be blocked, preventing unintended or excessive purchases. However, we observe that merely limiting the total allowed without controlling the number of purchases is insufficient, motivating *stateful policies* (Section 7.3) as a future enhancement.

**Travel Application: Airbnb Example.** Another type of web application we consider is travel platforms. Taking Airbnb as an example, users can search for listings, message hosts, make reservations, and manage their bookings. Travel platforms similar to Airbnb, such as airline or hotel booking websites, are often time-sensitive. Users typically query for booking within a specific time frame and/or location, and any attempt to book outside the selected time or location should be strictly prohibited. CELLMATE can enforce a policy to achieve this. When a user provides booking information, such as "book a 2B2B in San Francisco from May 17 to 22 for 2 guests", CELLMATE's policy selector identifies the optimal policy, make\_reservation, and retrieves the relevant information, as shown below:

Then, when the agent attempts to make a reservation, the reservation details are retrieved at runtime and compared against the parameters specified in the user's prompt, ensuring that only bookings matching the requested time and location are allowed.

# 4. CELLMATE Workflow and Chrome Instantiation

Section 3.3 previously introduced the three-phase architecture of CELLMATE (Figure 3). In this section, we describe the workflow and implementation of each phase in detail — registration (§4.1), policy selection (§4.2), and policy enforcement (§4.3). We also provide a security analysis for each workflow step.

# 4.1. Registration

CELLMATE requires web developers to provide two pieces of information: an agent sitemap and a set of predefined policies.

**Constructing Sitemap.** As discussed in Section 3.3.2, a sitemap defines how browser actions, represented as HTTP

```
"semantic_action": "ViewCart",
"description": "Go to shopping cart page, view

→ item details and quantities, total price, and

   applicable discounts.",
    "https://www.amazon.com/gp/cart/view.html*",
"method": "GET",
"body": {}
"semantic_action": "PlaceOrder",
"description": "Submit the final purchase request

    → to complete the transaction",

"url": "https://www.amazon.com/checkout/p/*/spc/p
→ lace-order*",
"method": "POST",
"body": {},
"args": {
  "totalAmount": {
    "type": "number".
    "source": {
      "type": "dom",
      → "https://www.amazon.com/checkout/p/*",
      "selector": "#subtotals-marketplace-table
      → li:nth-child(4)
         .order-summary-line-definition"
```

Figure 6: Partial Sitemap for Amazon

requests, are mapped to their corresponding semantic meaning. Figure 6 illustrates a portion of the sitemap constructed for Amazon. Each sitemap entry contains two categories of information: (1) matching data, which specifies how to identify the request (e.g., HTTP method, URL pattern, and request body), and (2) semantic data, which captures the meaning of action and facilitates convenient referencing when specifying policies. It includes a unique identifier (semantic\_action) and a natural-language description. Together, these elements enable CELLMATE to translate low-level HTTP requests into high-level semantic actions.

An optional args field specifies the arguments that can be used for permission descisions on this action, as well as how to extract these argument values at runtime. In Figure 6, an argument called total\_amount is defined for the PlaceOrder action. This argument represents a value that must be extracted from the DOM tree using the specified URL and selector. We discuss dynamic policies that utilize these arguments later in this section and elaborate on the details of argument retrieval and function evaluation in Section 4.3.

We currently require web developers and their security teams to manually define an agent sitemap for their application, as they are the only ones with both the motivation and expertise necessary for this task. Creating an agent sitemap requires an effort comparable to creating API documentation, a task with which web developers are already familiar. When choosing semantic\_name for each action, devel-

Figure 7: Amazon view\_shopping\_cart policy

```
"name": "purchase_amount_leq",
       "effect": "condition",
"actions": [ "PlaceOrder" ],
3
4
       "condition": {
5
         "name": "allowPurchaseIfAmountLeg",
         "parameters": {
7
           "maxAmount": {
              "type": "number",
9
              "description": "The maximum allowed purchase
10

→ amount."

11
12
         "args": [ "totalAmount" ]
13
14
15
       "description": "Allow purchase if total amount is
           less than or equal to ${maxAmount}."
16
```

(a) purchase\_amount\_leq policy for Amazon

(b) JavaScript Function for purchase\_amount\_leq policy

Figure 8: Amazon purchase\_amount\_leq policy and its attached function.

opers should ideally use the corresponding function names from the server-side codebase, as a concise abstraction of the action's meaning. We discuss our vision for automated sitemap generation in Section 7.1.

Authoring Policy. Web app developers author policies that define the security and behavioral constraints for semantic actions. Figure 7 and 8 present two Amazon policies. Each policy includes: (1) a name that uniquely identifies the policy among all Amazon policies, (2) an effect, which can be "allow", "deny", or "condition", (3) an actions list specifying all actions the policy governs, and (4) a natural-language description. Activating the view\_shopping\_cart policy (Figure 7) permits read access to the user's shopping cart.

If the effect of a policy is set to "condition",

the policy includes an additional field, condition, which specifies a function along with its argument list. This function determines whether to allow or deny an action based on the runtime input specified in its argument list. Figure 8 illustrates an example. According to the policy in Figure 8a, each observation of the PlaceOrder action triggers a call to function allowPurchaseIfAmountLeq. The function takes two inputs: params, which specifies the configured constraint (maxAmount, the maximum allowed purchase amount), and args, which provides the contextual value (totalAmount, the total amount of the current purchase). At runtime, it checks the types of totalAmount and maxAmount and enforces the constraint that totalAmount should be less than or equal to maxAmount.

Beyond defining a single policy, developers must specify the full set of policies for their domain. Because CELLMATE automates least-privileged policy selection, the policy space must form a *partial order* [65] based on the set inclusion of allowed actions, i.e., for any two policies, one is either a subset of the other or the two are mutually exclusive. Multiple policies may include the same required action(s), and the least-privileged policy can only be selected if policies are *comparable* under some ordering. Without such ordering, "least privilege" is undefined. We note this is essentially different from policy selection tasks for humans, such as choosing OAuth scopes, where human developers can interpret and benefit from flexible, but complex policy design. Automated policy selection, however, requires well-defined and deterministic behavior.

Security Analysis. We trust web app developers and their security teams to build agent sitemaps and define policies for commonly-used features. In fact, web developers are the best people to complete this task, as they possess both motivation and expertise. Per our threat model, our goal is to empower web applications to limit the ambient authority of an agentic browsing session. It is in web app developers' best interest to protect their users' data. It also creates the correct incentives for web application developers, who can attract more users and customers by helping ensure secure agentic browsing on their websites.

Pre-defined policies provide reliable granularity specifying the privileges of BUAs with respect to the web app. Therefore, the web app developers should follow best practices in permission design [44] to create policies that are appropriately granular and accurately reflect users' needs. For instance, our demonstrating example of limiting the purchase amount of an order that an agent can place aligns with user needs in retail apps such as Amazon and eBay. Since agent sitemaps and policies are hosted on well-known URLs within the web app's domain, developers can update them as needed to reflect app changes.

By introducing agent sitemaps, CELLMATE also enables trusted third parties to create customized policies that best fits their needs. For example, enterprise administrators define mandatory policies that are enforced across all agent instances within the organization, while advanced users may

```
2
      "domain": "amazon.com".
      "selected_policies":
        "view_shopping_cart": {},
        "purchase_amount_leq": {
          "maxAmount": 50
      "whitelist_domains": [
        "m.media-amazon.com",
11
        "images-na.ssl-images-amazon.com",
        "*.amazon-adsystem.com",
12
13
        "*.amazon.dev
14
15
```

Figure 9: A composite Policy for Amazon that consists of two selected policies and a domain whitelist. The purchase\_amount\_leq policy (Figure 8) is instantiated with {"maxAmount": 50}.

create policies tailored to their individual needs. These customized policies should be designed conservatively and carefully to prevent unintended or unsafe agent behaviors.

We note that CELLMATE falls back to the status quo in cases where an agent sitemap is incomplete or incorrect. We encourage developers to test thoroughly after constructing a sitemap and to actively monitor policy behaviors during runtime. Once any mistakes or omissions are identified, developers can easily correct them by updating the sitemap hosted within their domain. This approach aligns with the established security engineering practices: it introduces no new security risks, while allowing developers to iteratively improve sitemap coverage. CELLMATE operates in parallel with model-hardening techniques [27], [35], [57] and can be seamlessly integrated with them to provide layered defense for browser agents.

#### 4.2. Policy Selection

At runtime, CELLMATE selects and instantiates policies in two steps. First, given a natural-language prompt, it predicts the set of web apps that the agent needs to interact with. For example, for the prompt "purchase a coffee maker on Amazon", the selected domain is "amazon.com"; for a more complex prompt such as "read my shopping list from Gmail and add those items to my Amazon cart", the selected domains are "gmail.com" and "amazon.com".

Second, for each selected web app, CELLMATE identifies the least-privileged subset of policies required to complete the task. It fetches all policies from a well-known URL and selects the minimum set necessary. For instance, "view my current shopping cart on Amazon" requires the view\_shopping\_cart policy. In contrast, "view my current shopping cart on Amazon and checkout if the total is under 50 dollars", requires both view\_shopping\_cart and purchase\_amount\_leq. If any selected policy has an effect of "condition", CELLMATE further predicts its parameter values from the user prompt. In the previous example, it infers the parameter {"maxAmount": 50}.

CELLMATE queries a frontier LLM with the user task as input and performs the two prediction steps separately. In the domain prediction step, only the user task is provided, and the model is asked to output the domains necessary to complete the task. The policy prediction is performed per domain: the model receives both the user task and the predefined policies associated with that domain, and is asked to return the minimal subset of policies required for the task. We further improve the policy prediction step by supplying domain-specific knowledge and instructions to clarify resource types and disambiguate policies (Section 5.1.3).

After the policies are instantiated, a composite policy is created to gather all selected policies (and their arguments, if applicable) under a single enforcement unit (Figure 9). This composite policy also includes an allow-list of trusted domains specified by developers, allowing necessary access to external servers, for example, Amazon developers need to allowlist m.media-amazon.com to efficiently serve static assets. CELLMATE requests user confirmation for the generated composite policy by providing a permission UI box, which includes names and natural-language descriptions of selected policies, along with the predicted parameters for those conditional allow policies. Users can review, adjust the selected policies, and modify any predicted parameters. Once confirmed, the instantiated policies are enforced for the agent session throughout its execution.

**Security Analysis.** All steps of policy selection and instantiation are performed with trusted contexts only, which consist solely of the user's prompt and the predefined policies along with their natural-language descriptions. Therefore, the process of selecting and instantiating policies remains unaffected by prompt injection attacks originating from untrusted external data.

Per our threat model, user prompts are required to clearly specify which domain(s) the task should be performed on. For example, "purchase a coffee maker on Amazon" is a valid prompt, while "purchase a coffee maker" is underspecified because it does not indicate which web application(s) the agent should interact with. Once a prompt is identified as under-specified during CELLMATE's domain selection phase (Section 3.3.3), it is rejected without granting any permissions to the agent, in accordance with the security-by-default principle. This step restricts the agent's access to a specific set of domains as well as their whitelisted domains (Figure 9), while blocking any access to unauthorized domains, analogous to limiting permission to particular applications in Android.

Our policy selection step then specifies granular permission levels within each domain. We acknowledge the persistent challenge of enforcing the principle of least privilege [53]. Recent work has explored synthesizing execution plan or access control rules for each tools, based on natural-language inputs using LLMs [15], [56]. This synthesis problem is substantially harder than our policy selection problem, as it requires models to generate policies or data and control flow from scratch.

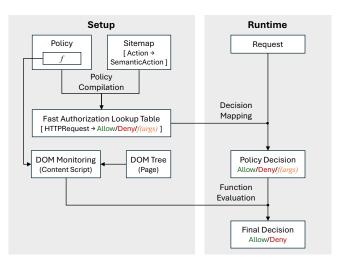


Figure 10: CELLMATE Enforcement via Browser Extension.

We contribute a benchmark based on real-world use cases to characterize the ability of state-of-the-art LLMs to perform policy selection and instantiation. We describe the benchmark design and present the results in Section 5.1.3. By automating policy selection and instantiation, CELLMATE reduces the burden on users of manually choosing the least-privileged policies required to complete the task. However, CELLMATE requests explicit user confirmation before applying the instantiated policies, to ensure that users are well-informed and retain final control.

# 4.3. Policy Enforcement

Figure 10 illustrates how CELLMATE enforces instantiated policies. Central to its enforcement, CELLMATE intercepts every HTTP message from the agent-controlled browser session. For each request, it makes permission decisions based on the instantiated policy — allow, deny, or execute a function that determines the outcome.

Intercepting HTTP Requests. CELLMATE intercepts HTTP requests, and its design is independent of the underlying implementation. Here, we discuss several mechanisms available in Chromium-based browsers to achieve this and analyze their pros and cons. First, Chrome Dev-Tools Protocol (CDP). CDP provides fine-grained control over observing, modifying, or blocking HTTP requests and responses. However, it requires launching Chrome with a remote-debugging port, which makes CDP-based interception only feasible for BUAs built upon browser automation frameworks such as Playwright [39] and Puppeteer [21], for example, browser-use [7]. Recently, BUAs that integrate directly into browsers have emerged, such as Gemini in Chrome [23] and Comet [48]. These BUAs are built into the browser rather than separate automation layers, which makes CDP-based control impractical.

The second option is in-page monkey-patching, which overrides browser APIs such as XMLHttpRequest and

fetch. However, this approach is brittle and incomplete: it cannot intercept navigation requests, and applications can easily override the patched functions.

The third approach, which is also the one that CELLMATE adopts, is interception via browser extension. Unlike CDP, browser extensions are native to the browser and do not require launching a separate debug-enabled instance. Extensions can register listeners in the background script to intercept network requests, inspect their payloads, and optionally block or modify them, all within the context of a real user's browsing session. CELLMATE leverages browser extension as the implementation technique for HTTP interception, enabling agent-agnostic enforcement.

Enabling Fast Authorization Lookup. As discussed in Section 3.3.2, policies are defined over semantic actions, and the agent sitemap maps these semantic actions to HTTP requests. To enable efficient decision lookup at runtime, CELLMATE compiles policies into permission decisions tied to specific HTTP requests. For example, once the view\_shopping\_cart policy (Figure 7) is selected, it is compiled to an allow decision to GET https://www.amazon.com/gp/cart/view.html\*, corresponding to the ViewCart action as defined in the agent sitemap (Figure 6).

CELLMATE constructs a fast authorization lookup table (Figure 10) to store all permission decisions mapped to HTTP requests. Upon intercepting a request, CELLMATE queries this table to determine the corresponding permission decision of allow, deny, or function execution associated with that request.

**Enforcing Dynamic Policies.** Dynamic policies with a "condition" effect require runtime function execution. To reduce overhead, CELLMATE preloads these functions and executes them synchronously at runtime.

Before execution, CELLMATE retrieves the required arguments of the function. These arguments represents contextual information required for permission decisions, such as "the total purchase amount on Amazon" or "the scopes selected when creating a personal access token on GitLab". This information is typically found in the request payload. For example, the request to create a personal access token on GitLab include a payload containing token details, such as token name, description, expiration date, and selected scopes. However, some contextual information does not appear in the request directly. For example, on Amazon, the total purchase amount appears only as a DOM element, since the request to the server includes only item IDs.

Retrieving data from requests and responses is straightforward because CELLMATE intercepts HTTP traffic. However, retrieving information from the visited DOM represents two main challenges, which we illustrate using the Amazon purchase example.

First, page DOMs cannot be accessed by the extension's background script, which handles interception and coordination. To bridge this gap, CELLMATE injects a content script into each page. When a page navigates

to a target URL, the background script sends the selectors of the DOM elements required to be monitored to the content script. This information is stored in the sitemap. For example, in Figure 6, the monitoring for the totalAmount argument starts when a page is navigated to "https://www.amazon.com/checkout/p/\*" (the url field). The background script sends the selector field to the content script injected to that page, which immediately responds with the current values of the monitored elements and then continuously observes and reports updates.

Second, there exists a temporal gap between the permission decision and the information retrieval. In the Amazon purchase example, CELLMATE makes the permission decision when it intercepts the order submission request sent to the server, after the agent clicks the "Submit Order" button. However, at that moment, the checkout page that lists the order total is already destroyed. Thus, the background script caches the necessary contextual information between its production and consumption, updating it each time new data is received from the content script.

When a policy function executes, CELLMATE constructs the argument object from the cached values according to the args list defined in the policy (Figure 8a) and loads the parameter object from the instantiated policy. In the example from Section 4.2, the parameters are {"maxAmount": 50}. Suppose the total purchase amount is \$60. The arguments are {"totalAmount": 60}. The function (Figure 8b) then returns false, indicating that this purchase should be blocked.

Security Analysis. Per our threat model, we trust developerdefined policies and their attached functions; malicious policies and functions intended to affect CELLMATE's operation are out of scope. Because CELLMATE intercepts HTTP requests in a blocking way, we assume no other browser extensions are simultaneously intercepting requests, as this could lead to conflicts or race conditions.

CELLMATE inherently blocks access to malicious domains by only allowing domain access in two controlled ways. First, in domain selection, CELLMATE identifies domains required by the user prompt and requests explicit user confirmation. Access to a malicious domain can only occur if the user explicitly approves it, which is equivalent to interacting with a malicious application and is therefore considered out of scope. Second, CELLMATE allows developers to specify an allowlist of domains in their composite policy (Figure 9). A malicious domain could be allowed if a developer mistakenly includes it in the allowlist; such cases are outside the scope of our threat model.

Freshness of Arguments. As discussed previously, when a dynamic policy depends on arguments extracted from the visited DOM, CELLMATE caches these arguments for use during policy evaluation. However, these values may be updated by subsequent browser actions; for example, in the purchase-limit policy (Figure 8), clicking to update an item's quantity changes the shopping cart total. If the checkout

button is clicked before the cart total is updated in the DOM, the policy may be evaluated on stale values, potentially resulting in an incorrect permission decision. The root cause is that the agent acts too quickly without accounting for the *effects* of the previous action, thereby creating a race condition. To ensure the freshness of the cached arguments, CELLMATE is required to enforce an action model stronger than the single-threaded one discussed in our thread model (Section 3.1): actions are executed sequentially, and a new action is executed only after all *effects* of the previous action have fully settled. We refer to this mechanism as *browser lockout*, and discuss how we enable it in Section 7.4.

#### 5. Evaluation

We evaluate CELLMATE from multiple perspectives: (1) We characterize the ability of state-of-the-art LLMs to solve the policy selection and instantiation problem (§5.1). We find that no existing benchmark accurately captures key requirements for correct evaluation, and thus, we contribute a new benchmark as well (§5.1.1). Our high-level findings here indicate that current LLMs can solve the policy selection and instantiation task with high accuracy, achieving over 94% policy prediction accuracy across all task categories. (2) We measure memory and latency overhead (§5.2) and find it to be modest, with a 7.2% latency increase for an agent sitemap containing 100 entries and an additional memory footprint under 25MB.

#### 5.1. Policy Selection and Instantiation Evaluation

As introduced in Section 4.2, CELLMATE applies a policy in two stages: given a user task, it first selects the necessary domains, and then, for each selected domain, identifies the minimal subset of the policies required to complete the task. We begin by describing how we design and construct a benchmark tailored for CELLMATE's policy selection and instantiation workflow, and then present the evaluation results for each stage.

**5.1.1. Benchmark Design.** There are two key properties required for a benchmark to evaluate LLMs' ability to perform policy selection and instantiation in CELLMATE. First, *minimality*. As discussed in Section 4.2, this problem can be formulated as an optimization task that captures the minimality of the selected policies while ensuring task completion. While existing benchmarks evaluate LLMs' competence in selecting tools or API calls to complete user tasks [50], none of them assess minimality. Second, *realism*. Existing benchmarks for BUAs focus primarily on readonly tasks without an active user session [16], [26], [32], [67], whereas real BUAs operate under the ambient authority of user sessions. Moreover, tasks involving user accounts are often ill-specified and lack the constraints necessary to qualify as real user tasks.

Next, we describe how we construct a benchmark that captures both properties.

**Data Curation.** We build our benchmark based on WebBench [24], a dataset featuring complex, realistic web workflows.

As we discussed, widely-used BUA benchmarks, such as WebVoyager [26], Mind2Web [16], WebArena [67], and VisualWebArena [32], primarily focus on navigational or data-retrieval tasks that do not require an active user session (e.g., "Find 5 beauty salons with ratings greater than 4.8 in Seattle, WA."). In contrast, WebBench contains a substantial proportion of state-changing tasks involving authenticated user accounts, such as booking reservations, filling out forms, and managing user accounts. This makes it particularly suitable for CELLMATE, whose goal is to restrict the privilege that BUAs can exercise over user sessions.

However, we observe that the WebBench tasks have several limitations, which we illustrate with two examples:

Example #1: Explore the "New In" section, add a "striped off-shoulder top" to your shopping cart, and note the final price as displayed during checkout. Only use http://shein.com to achieve the task. Don't go to any other site. The task is achievable with navigation from this site.

Example #2: Build a new "My Warehouse" inventory checklist by selecting several products and adding them to the list after checking availability at a store near zip code 10001. Only use https://www.costco.com/ to achieve the task. Don't go to any other site. The task is achievable with navigation from this site.

These WebBench tasks are not fully realistic because they lack real-world constraints. First, they do not specify product selection criteria, such as size, brand, or even product name. Second, they do not restrict sensitive operations in the way a human user would, for example, limiting the total price of a purchase, selecting specific scopes for a personal access token, or setting the maximum amount allowed to transfer. Third, the web domain is specified in an unnatural way, whereas in real user tasks, a domain may be implied (e.g., "Go to Amazon") rather than listed explicitly.

To address these issues, we construct a data curation pipeline that revises the WebBench tasks so that they qualify as realistic user tasks for BUAs. This pipeline consists of three steps. First, task transformation. Specifically, we revise the existing WebBench tasks to ensure they are: (1) achievable, meaning the task can be completed within the specified domain; and (2) realistic, meaning the task includes constraints that appropriately limit the agent's behavior. Second, domain annotation. One researcher adds domain information in a natural way by referencing partial URLs or application names. For example, instead of specifying "Go to https://www.amazon.com and place an order", we specify "Place an order on Amazon". After these two steps, the example tasks above are revised as follows:

Example #1: Explore the "New In" section on Shein, add a "Forever 21 women's striped off-shoulder top" in size small to your shopping cart. Checkout if the total price is less than \$50. Example #2: Create a new "My Warehouse" list on Costco.com. Add a "SafeRacks Storage Bin Rack, 5 Tote Capacity, NSF Certified" to the list after confirming its availability at a store near zip code 10001.

Domains per Task	claude-opus-4-5	gemini-2.5-pro	gpt-5.1
0	97.1%	96.3%	99.3%
	(132/136)	(131/136)	(135/136)
1	100.0%	100.0%	93.1%
	(205/205)	(205/205)	(191/205)
2	99.0%	100.0%	100.0%
	(203/205)	(205/205)	(205/205)
3	99.5%	100.0%	100.0%
	(204/205)	(205/205)	(205/205)

TABLE 1: Success rate of different LLMs in predicting task domains across four task categories, each defined by the number of domains specified per task.

Third, data labeling, which includes both domain and policy labeling. Domain labeling is straightforward: a researcher assigns the required domain for each task. For each web domain in the dataset, we construct a set of policies that covers all the tasks within that domain. For example, for retail platforms, we define policies that capture CRUD (Create, Read, Update, Delete) operations on product reviews, shopping carts, orders, user accounts, wishlists, and memberships. Two researchers then independently label the tasks by selecting the minimal set of policies required for each task and cross-review the results to ensure data quality. In case of conflicts, the researchers resolve them and revisit the policy definitions and task formulations as needed, which may lead to updates in both policy descriptions and task phrasing. The review process also ensures that the previous two steps of task transformation and domain annotation are performed correctly.

Task Distribution and Policy Specification. Our benchmark covers three categories of websites: retail (e.g., Amazon, eBay), travel (e.g., Airbnb, Expedia), and version control (e.g., GitHub, GitLab). As discussed in Section 4.1, CELLMATE's automated policy selection requires that policies within a domain form a partial order. For our evaluation, we create policies for all web applications in accordance with this requirement.

**Metrics.** We evaluate the following metrics. (1) *Domain prediction accuracy* (§5.1.2). (2) *Policy selection accuracy*, along with the overpermissive and restrictive rates (§5.1.3). Policy selection accuracy measures the percentage of tasks for which the LLM selects the correct set of policies, while the overpermissive and restrictive rates measure, respectively, how often the predicted set contains unnecessary policies or omits required ones. (3) *Argument extraction accuracy* (§5.1.4), defined as the number of tasks for which the LLM extracts all required arguments correctly over the total number of tasks that require arguments.

Next, we discuss the evaluation results for each step in policy instantiation against our benchmark.

**5.1.2. Domain Prediction.** The tasks described in Section 5.1.1 only concern a single domain; however, real-

world tasks from users might require an agent to interact with multiple domains. Thus, we construct a separate dataset for domain prediction. This dataset consists of tasks whose ground-truth required domains range from 0 to 3, as shown in Table 1. A zero-domain indicates that a task is underspecified and should be rejected. We create zero-domain examples by removing the domain information from our dataset. The tasks that require one domain are taken directly from our policy selection dataset, while tasks requiring multiple domains are generated by combining multiple tasks that require only a single domain. We evaluate the performance of claude-opus-4-5, gemini-2.5-pro and gpt-5.1. We observe that all models achieve a domain prediction accuracy of at least 93% across tasks with different numbers of ground-truth domains.

For tasks without domain specifications, we observe that LLMs occasionally infer domains from prompt keywords, such as product brands. This is the primary failure mode for zero-domain examples and occurs even when the model is explicitly instructed not to avoid such inferences. An example is shown below:

In this example, the model predicts sony.com to be the relevant domain for this task. However, in the context of the task, any online retailer could have a page for such a product, which the task itself does not specify. Cases like this suggest that the model may predict domains that appear superficially relevant but are inaccurate when the task is considered logically.

For tasks that specify one or more domains, we observe that the models occasionally fail from over-restrictive predictions. An example of this type of failure is shown below.

Here we demonstrate a case where the model fails to output the required domain kohls.com, even though the task directly requires a visit to a page on the retailer Kohls. Similar errors caused by overly restrictive predictions are most frequently observed in the predictions of gpt-5.1 on tasks that specify a single domain. Interestingly, this type of failure does not appear in gpt-5.1's predictions for tasks that specify multiple domains, even when those tasks include subtasks for which the model previously produced over-restrictive predictions.

**5.1.3. Policy Selection.** Table 2 presents state-of-the-art LLMs' performance on the task of policy selection and argument extraction. We observe that all three models achieve an accuracy above 94% across all three categories of tasks, given solely the policy information and the user task. Next, we examine three types of policy selection failure: object confusion, over-permissiveness, and over-restrictiveness.

The first type of failure, object confusion, arises when the model lacks sufficient information to understand complex, domain-specific objects. For example,

In this example, the model fails to recognize the fundamental difference between a "wishlist" and a "shopping cart", and instead relies on simple pattern matching, so it prioritizes the "less than a price" condition.

The second type of failure is over-permissiveness, where the model selects more policies than required. Real-world policies can be complex; for instance, when creating a GitHub repository, a user may optionally configure the repository's visibility, or add an initial README or .gitignore file. However, if this type of information is not clearly specified in the policy description, the model may infer additional actions, leading to mistakes such as:

The third type of failure is over-restrictiveness, when the predicted result omits one or more required policies. For example,

This behavior stems from a known limitation of LLMs: they often latch onto the most salient part of an instruction rather than reasoning over the full set of required actions. As a result, the model may output only a subset of the necessary policies, even when explicitly prompted to consider the entire instruction.

We observe that the majority of mistakes stem from a lack of domain-specific information. Such information

TABLE 2: Model Performance in Policy Selection and Argument Extraction. The dashes under Policy Selection + Argument
<b>Extraction</b> indicate that no dynamic policies are created for this task category and argument extraction is not applicable.

Task Category	Model	Policy Selection		Policy Selection + Argument Extraction	
		Acc w/o Domain Knowledge	Acc w/ Domain Knowledge	Acc w/o Domain Knowledge	Acc w/ Domain Knowledge
Retail	gpt-5.1	96.64% (144/149)	99.33% (148/149)	84.38% (27/32)	100% (32/32)
	gemini-2.5-pro	97.32% (145/149)	98.66% (147/149)	81.25% (26/32)	100% (32/32)
	claude-opus-4-5	99.32% (148/149)	100% (149/149)	96.88% (31/32)	100% (32/32)
Travel	gpt-5.1	94.44% (34/36)	97.22% (35/36)	100% (5/5)	100% (5/5)
	gemini-2.5-pro	97.22% (35/36)	97.22% (35/36)	100% (5/5)	100% (5/5)
	claude-opus-4-5	100% (36/36)	100% (36/36)	100% (5/5)	100% (5/5)
Version Control	gpt-5.1	95.83% (23/24)	100% (24/24)	_	_
	gemini-2.5-pro	100% (24/24)	100% (24/24)	_	_
	claude-opus-4-5	95.83% (23/24)	95.83% (23/24)	_	_

should include clear definitions of relevant objects and actions, the effects of those actions, and guidance on how to distinguish between similar policies when necessary. To address this, we construct domain-specific descriptions for both retail and version-control tasks. For retail applications, for example, the domain information clarifies how to differentiate between wishlists/lists and shopping carts, and when a shopping cart total limit should be specified. Providing this domain knowledge improves policy selection accuracy. For gpt-5.1, accuracy increases from 96.64% to 99.33% on retail tasks, correcting four previously incorrect predictions. Other models also show notable performance improvements across both retail and version-control settings.

**5.1.4. Argument Extraction.** As discussed in Section 4.2, argument extraction is performed for the selected policy that requires a runtime input. In practice, this occurs simultaneously with policy selection, i.e., both are obtained from the same LLM invocation. This design mirrors existing toolusing benchmarks [50], which jointly predict the required tools/APIs and their corresponding arguments in one shot.

We label only fixed-type arguments, such as numbers, literals, and booleans. Loose-type arguments, such as free-form strings, are excluded because the same meaning can be expressed using many different synonyms, leading to inconsistent model output.

From the results in Table 2, the argument extraction accuracy with all three models exceeds 80% on retail tasks. We notice a common error: omitting non-explicit or intermediate arguments. For example, consider the task "Add a Dyson hair dryer to shopping cart, then update its quantity to 3". This task requires both add\_to\_cart and update\_quantity policies, each of which includes a quantity argument. However, the model often omits the quantity arguments for the add\_to\_cart policy:

```
"predicted_args": {
    "add_to_cart": {},
    "update_quantity": { "quantity": 3 }
}
```

We adopt the same strategy used in policy selection by requiring that arguments be specified, even when they do not affect the resulting value or are only implicitly indicated, for example, when a quantity of one can be inferred from words like "a"/"an". When combined with other domain-specific knowledge, this approach improves argument extraction accuracy to 100% across all three models on retail tasks.

**5.1.5.** Upper-Bound Attack Success Rate (ASR) with CELLMATE. The upper-bound ASR with CELLMATE is implicitly captured by our earlier evaluation on policy instantiation. Unlike defenses that target the model itself [9], [10], [11], [27], [34], [35], CELLMATE enforces policies at the system level. When a policy is instantiated for a given user task, CELLMATE deterministically decides whether to allow or deny each action. Therefore, using a benchmark that evaluates BUAs against prompt injections [18], the upper-bound ASR can always be deterministically computed once a policy is properly configured.

This upper-bound ASR depends on two factors: (1) the granularity of pre-defined policies, and (2) the accuracy of policy instantiation. A policy is considered "least-privileged" only relative to the granularity defined by developers. For example, a user cannot specify a policy such as "checkout only if the cart total is less than \$50" if the policy schema does not include "cart total" as an argument. As future work, we plan to explore mechanisms that allow users to define policies beyond what developers provide. Assuming policies are designed at an appropriate granularity, our previous discussion provides an estimate of the upper-bound ASR.

#### 5.2. Memory and Latency Overhead

We use the Playwright test runner [49] to evaluate the runtime overhead of CELLMATE. The test case includes a total of 11 automated navigation actions on GitLab. For each

Web	Runtime w/o	Runtime with CELLMATE		
Application	CELLMATE	100 entries	200 entries	300 entries
GitLab	13.93	14.94 (+7.2%)	15.35 (+10.1%)	16.02 (+15.0%)

TABLE 3: Runtime comparison (seconds) with and without CELLMATE on navigation tasks on Gitlab. Percentages show increase relative to the baseline runtime.

test, we measure the runtime by calculating the total time elapsed between when the first request is sent and when all elements are loaded on the final webpage. To measure how the size of the set of policies applied to CELLMATE impacts the runtime overhead, we create 3 setups with 100, 200, and 300 entries in the Fast Authorization Lookup Table (Section 4.3). We specifically choose to experiment with these numbers of entries to reflect the cost of realistic sitemap configurations for GitLab, which documents roughly 190 REST APIs available to its users [20]. The setup with 200 entries approximates a sitemap that captures the full set of GitLab's REST APIs, while the 100 and 300 entry setups serve to represent sitemaps that document GitLab's utilities with coarser and finer granularity, respectively. We run 30 trials of the webpage navigation test under four conditions: without CELLMATE enabled, and with CELLMATE enabled with 100, 200, and 300 entries in its lookup table. The average runtimes across the 30 trials for each condition are shown in Table 3.

We observe that enabling CELLMATE results in a 7.2% increase in average runtime on GitLab, and this overhead grows as the number of entries in the Fast Authorization Lookup Table increases, reaching a 15% increase at 300 entries. Although this runtime overhead is not entirely negligible, it is small enough that it should not produce a noticeable impact on the user's experience when interacting with a BUA with CELLMATE enabled. Additionally, during our trials, we use Chromium's Task Manager to measure the memory footprint of CELLMATE. We observe that, across all trials with varying numbers of entries in the Fast Authorization Lookup Table, our Chrome extension implementation has a memory footprint hovering around the 25MB range. This indicates that enabling CELLMATE introduces only a small memory overhead relative to the memory usage of modern web applications, which typically consume at least hundreds of megabytes.

#### 6. Related Work

System-Level Defenses for Agents. Several works have proposed system-level defenses for LLM-based agents. CaMel [15], built on Willison's Dual LLM pattern [58], extracts data and control flow from a trusted user query and enforces them through a custom interpreter. Progent [56] features a domain-specific policy language that enforces human-written or LLM-generated access control policies at each tool invocation. Fides [13] explores the use of

information-flow control (IFC) to secure AI agent and designs a planner that flexibly hides and reveals information from LLMs. However, these defenses all assume that each tool has fixed, well-defined semantics. In contrast, BUA tools, such as clicking, typing, or scrolling, lack fixed semantics. CELLMATE is the first defense that identifies and addresses this problem of semantic gap and provides systemlevel guarantee for BUAs.

Defenses for BUAs. Google recently announced a layered defense framework that combines deterministic and probabilistic protections [41]. It includes a User Alignment Critic that checks the consistency between each proposed action against the trusted user prompt, Agent Origin Sets that restrict which origins the agent may interact with in either read-only or read-write access level, and traditional safeguards such as user confirmation and continuous monitoring. Google's Agent Origin Sets shares a similar insight to CELLMATE's permission design (Section 3.3.3): it is essential to control which web applications the agent is allowed to interact with and to regulate the level of those interactions. However, beyond simple read-only and readwrite access control provided by Google's Agent Origin Set, CELLMATE tailors an access level that best fits the user's task, by enforcing more fine-grained policies and applying runtime contextual constraints.

WebGuard [66] proposes a guardrail that assesses the risk of agent-proposed actions to assist users in deciding whether to approve them. Both CELLMATE and WebGuard make permission decisions at the action level to ensure that all browser actions are thoroughly checked. However, WebGuard is trained on a general action-level benchmark that does not capture the user's intent or the contextual information [62] provided in the prompt. More importantly, WebGuard relies on fine-tuning a model to achieve high accuracy on this risk-prediction task, which remains vulnerable to prompt injections and offers no system-level guarantees.

**Benchmarks for BUAs.** Several benchmarks [16], [24], [26], [32], [67] are proposed to evaluate BUAs in solving common browser tasks. However, none of them assess minimality in task completion, i.e., whether the agent uses only the tools that are strictly necessary. To address this gap, CELLMATE designs and curates a new benchmark to evaluate how state-of-the-art LLMs perform the tasks of policy selection and instantiation.

LLM-Friendly Web Browsing. 1lms.txt [30] is a proposal that advocates an open standard for providing structured, LLM-friendly documentation to agents. This aligns with our core observation: the current browser environment is designed for humans, not for agents, and enabling BUAs to operate browsers effectively and securely requires agent-friendly content. CELLMATE's agent sitemap can be naturally integrated into the llms.txt markdown file.

# 7. Discussion and Limitations

#### 7.1. Automated Sitemap Generation

Since agent sitemaps serve as the "API documentation" for BUAs, automating their generation is analogous to automating API documentation. A key challenge lies in the diversity of server-side codebases across applications, which makes a one-size-fits-all solution difficult. To address this, we draw inspiration from frameworks like FastAPI [54], which automatically generate API documentation for applications built on them. Web applications built with the same framework often share design patterns and infrastructure, which suggests a promising direction: designing automated sitemap generators tailored to popular web development frameworks, such as Django, Flask, Node.js, etc.

#### 7.2. Enforcement for WebSockets

Many websites use WebSockets [37] for real-time or auxiliary updates, and some (e.g., collaborative editors like Google Docs or Figma) rely on WebSockets as the sole channel for message transmission. WebSockets could, in principle, serve as an enforcement point. However, WebSocket messages often encode complex, application-specific deltas or operational transforms, typically using proprietary or binary formats. These messages lack a standardized structure, may batch multiple logical operations into a single frame, and require deep application-level knowledge to interpret correctly. Designing a general approach for intercepting WebSocket traffic is, therefore, nontrivial, and we leave it as future work.

#### 7.3. Stateful Policies

Statefulness enables a new class of least-privilege authorization policies [8]. We observe that this principle applies equally to sandboxing policies for BUAs. Consider a policy that restricts an agent to "checkout a shopping cart with a total less than \$50". An attacker could exploit this by causing the agent to check out two separate \$49 carts. The true least-privilege policy should instead be: "agent may check out a shopping cart under \$50 only once". Enforcing such a policy requires statefulness, i.e., knowledge of actions previously taken. We plan to enable stateful policies with CELLMATE by taking inspiration from StatefulAuth [8] and storing state information (i.e., previously invoked actions and their arguments) within the CELLMATE browser extension's storage. This allows CELLMATE to make permission decisions based on both the current request and the history of prior actions.

# 7.4. Browser Lockout

As discussed in Section 4.3, to ensure the freshness of policy arguments, CELLMATE requires a *browser lockout* mechanism, in which the browser refuses to execute new

actions until the current action and all of its effects (network requests, DOM updates, etc.) are settled. Enabling browser lockout requires introducing a middleware layer between the agent and the browser that pre-processes agent-issued commands. Beyond the information already required in a policy (Figure 8), developers must also specify which state-changing requests must complete before any subsequent request is allowed. CELLMATE's browser extension actively monitors the browser for the responses of these state-update requests, which indicates that the corresponding updates have been completed, and signals the middleware accordingly to either allow or block further commands from the agent. Note that we assume that the agent is the sole actor. When dynamic policies depend on values that may be updated externally, their robustness will likely depend on factors such as how quickly the updated values are retrieved from the server and whether the agent correctly implements a browser watchdog or appropriately waits for updates.

#### 7.5. Sandboxing In-Browser Agents

CELLMATE is an agent-agnostic defense that can be seamlessly applied to recent in-browser agents, such as Gemini-in-Chrome [23] and Comet [48]. Although these in-browser agents currently cannot perform actions beyond navigation, such as clicking or typing, they are moving in that direction [41]. Unlike BUAs that interact with the browser via automation frameworks such as Playwright [39], these agents are typically embedded within the browser binary. However, because CELLMATE operates by monitoring and intercepting the browser's network requests, it captures all browser actions by inspecting outbound traffic, remaining agnostic to the agents' internal implementation.

# 7.6. Relationship to MCP

Model Context Protocol (MCP) is an emerging standard for exposing APIs to agents. Sandboxing and access control can be performed at the level of MCP tools if websites expose MCP endpoints for critical functionality (e.g., Amazon could expose an MCP endpoint to search for products and purchase them; GitHub could expose an MCP server for repository management). This represents a large infrastructural change for the web and it is unlikely to happen soon. For example, just getting a majority of websites to adopt TLS has taken about two decades. We think CELLMATE hits an important trade-off point in the design space. It is practical and can help protect users today without requiring a heavy lift to change fundamental web infrastructure.

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